

Message Text

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ACTION EB-07

INFO OCT-01 AF-08 ISO-00 TRSE-00 SSO-00 NSCE-00 INRE-00

SS-15 NSC-05 USIE-00 L-03 FRB-03 OMB-01 ITC-01 SP-02

AGR-05 AID-05 CIAE-00 COME-00 INR-07 IO-13 LAB-04

NSAE-00 OIC-02 SIL-01 STR-04 CIEP-01 CEA-01 PA-01

PRS-01 ARA-06 EA-07 EUR-12 NEA-10 (ISO) W

----- 038735

O 221800Z MAY 76

FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC IMMEDIATE 9951

C O N F I D E N T I A L SECTION 1 OF 3 NAIROBI 5282

DEPARTMENT FOR EB-KATZ AND DEPARTMENT PASS TREASURY FOR
VASTINE

E.O. 11652: GDS

TAGS: EGEN, UNCTAD

SUBJECT: GROUP B POSITION PAPER ON COMMODITIES

REF: NAIROBI 5277 AND PREVIOUS

1. HEADS OF DELS OF GROUP B EVENING OF MAY 22 REVIEWED
AND APPROVED REVISED GROUP B POSITION ON COMMODITIES.
THIS POSITION WILL BE USED BY GROUP B REPRESENTATIVES
IN SMALL DRAFTING GROUP ON COMMODITIES WITH G-77 AND GROUP
D WHICH IT HAS BEEN JOINTLY AGREED WILL MEET ON MONDAY
AND TUESDAY OF NEXT WEEK TO ATTEMPT TO DRAFT RESOLUTION
TEXT WITH BRACKETS FOR DECISION AT HIGHER LEVEL LATER
IN WEEK. POINTS BRACKETED IN GROUP B TEXT WILL NOT
REPEAT NOT BE USED BY GROUP B REPRESENTATIVES AND WILL
BE SUBJECT OF FURTHER DISCUSSION WITHIN GROUP B IN LIGHT
OF G-77 REACTIONS IN DRAFTING GROUP MEETINGS.

2. BEGIN TEXT
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PREAMBLE

THE UNITED NATIONS CONFERENCE ON TRADE AND DEVELOPMENT,
RECALLING PARAGRAPH I.3(IV) OF RESOLUTION 3302 (S-VI) RELATING
TO THE PREPARATION OF AN OVERALL INTEGRATED PROGRAMME FOR "A
COMPREHENSIVE RANGE OF COMMODITIES OF EXPORT INTEREST TO
DEVELOPING COUNTRIES",
RECALLING ALSO PARAGRAPH 3, CHAPTER I OF GENERAL ASSEMBLY
RESOLUTION 3362 (S-VII) WHICH STAGES INTER ALIA THAT "AN
IMPORTANT AIM OF THE FOURTH SESSION OF UNCTAD, IN ADDITION
TO WORK IN PROGRESS ELSEWHERE, SHOULD BE TO REACH DECISIONS
ON THE IMPROVEMENT OF MARKET STRUCTURES IN THE FIELD OF RAW
MATERIALS AND COMMODITIES OF EXPORT INTEREST TO THE DEVELOPING
COUNTRIES, INCLUDING DECISIONS WITH RESPECT TO AN INTEGRATED
PROGRAMME AND THE APPLICABILITY OF ELEMENTS THEREOF",
TAKING NOTE OF THE WORK UNDERTAKEN ON COMMODITIES IN PREPARATION
FOR THE FOURTH CONFERENCE AND AFFIRMING THE IMPORTANT ROLE OF
UNCTAD IN THE FIELD OF COMMODITIES.
BEARING IN MIND THAT RESOLUTION 15(VIII) OF THE COMMITTEE ON
COMMODITIES REFERRED TO DECISIONS BY THE CONFERENCE AT ITS
FOURTH SESSION WITH RESPECT TO AN INTEGRATED PROGRAMME BEARING
INTER ALIA ON

- (A) OBJECTIVES;
- (B) COMMODITIES TO BE COVERED;
- (C) INTERNATIONAL MEASURES;
- (D) FOLLOW-UP PROCEDURES AND TIMETABLE FOR THE
IMPLEMENTATION OF AGREED MEASURES,

AFFIRMING THE IMPORTANCE TO BOTH PRODUCERS AND CONSUMERS,
NOTABLY FROM THE DEVELOPING COUNTRIES, OF COMMODITY EXPORTS
TO FOREIGN EXCHANGE EARNINGS AND OF COMMODITY IMPORTS TO
WELFARE AND ECONOMIC DEVELOPMENT,
RECOGNISING THE CONTINUING NEED FOR FURTHER INTERNATIONAL
CO-OPERATION IN THE FIELD OF COMMODITIES WHICH SHOULD SEEK TO
PROMOTE STEADY ECONOMIC DEVELOPMENT AND INCREASED SOCIAL
WELFARE,

RECOGNISING THE NEED FOR CONCERTED EFFORTS IN THE
COMMODITIES FIELD AS IN OTHER FIELDS THAT WOULD CONTRIBUTE
TO IMPROVING THE TERMS OF TRADE OF DEVELOPING COUNTRIES AND
THEIR REAL INCOMES,

WELCOMING THE RECENT PROGRESS ACHIEVED BY CONCERTED
INTERNATIONAL EFFORTS TO DEAL WITH THE PROBLEMS OF INDIVIDUAL
COMMODITIES,
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WELCOMING STEPS TAKEN TO STIMULATE FOOD PRODUCTION IN
DEVELOPING COUNTRIES INCLUDING SUBSTANTIAL PROGRESS IN THIS AREA,
CONVINCED OF THE NEED FOR AN OVERALL APPROACH WHICH WILL
BE CONSISTENT WITH THE INTERESTS OF ALL COUNTRIES AND ASSURE A
COMPREHENSIVE VIEW OF THE VARIOUS ELEMENTS INVOLVED WHILE
RESPECTING THE CHARACTERISTICS OF INDIVIDUAL COMMODITIES,
RESOLVES ACCORDINGLY THAT FURTHER INTERNATIONAL CO-OPERATION
UNDERTAKEN BASED ON THE OBJECTIVES SET OUT BELOW AND DRAWING

INTER ALIA ON THE FOLLOWING SERIES OF MEASURES AND TECHNIQUES
IN SEEKING SOLUTIONS TO THE SPECIFIC PROBLEMS OF THE COMMODITIES
LISTED IN ANNEX A HERETO ACCORDING TO THE PROCEDURES AND TIME-
TABLE SET OUT BELOW:

(A) TO STRIVE TOWARDS MORE STABLE CONDITIONS IN COMMODITY
TRADE, INCLUDING THE AVOIDANCE OF EXCESSIVE PRICE
FLUCTUATIONS AT PRICE LEVELS WHICH, IN THE LIGHT OF
CHANGING WORLD ECONOMIC AND MONETARY CIRCUMSTANCES AND
THE ECONOMIC CHARACTERISTICS OF EACH COMMODITY, INCLUDING
ALL PERTINENT COST FACTORS AND MARKET TRENDS, ARE AND
REMAIN:

- REMUNERATIVE TO PRODUCERS AND EQUITABLE TO
CONSUMERS;
- CONSISTENT WITH THE BALANCE BETWEEN PRODUCTION
AND CONSUMPTION AS THIS EVOLVES WITHIN EXPANDING
WORLD COMMODITY TRADE.

(B) TO FIND SUITABLE SOLUTIONS TO THE PROBLEMS OF
COMMODITY MARKETS INCLUDING IMPROVEMENTS IN MARKET
STRUCTURES IN THE FIELD OF RAW MATERIALS AND COMMODITIES
OF EXPORT INTEREST TO DEVELOPING COUNTRIES.

(C) TO ENCOURAGE THE ECONOMIC DEVELOPMENT OF THE
DEVELOPING COUNTRIES, INTER ALIA, THROUGH THE
STABILITY OF THEIR OVERALL EXPORT EARNINGS IN
PARTICULAR FROM COMMODITIES AND THROUGH
INCREASING THEIR FOREIGN CURRENCY EARNINGS, IN
PARTICULAR BY THE DIVERSIFICATION OF THEIR PRODUCTION.

(D) TO PROMOTE THE DIVERSIFICATION OF PRODUCTION, INCLUDING
FOOD PRODUCTION, THE IMPROVEMENT OF PRODUCTIVITY, AND
EXPANSION OF THE PROCESSING OF PRIMARY COMMODITIES IN
DEVELOPING COUNTRIES.

(E) TO ENCOURAGE CONDITIONS FAVORABLE TO THE PRODUCTION
OF AND TRADE IN COMMODITIES IN WAYS CONDUCIVE TO
DEVELOPMENT OF DEVELOPING COUNTRIES WHICH FACILITATE
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THE PROVISION OF INVESTMENT FINANCE, PROMOTE EXPLORATION,
BUILD UP THE NECESSARY MANAGERIAL PRODUCTION AND
LOCAL PROCESSING.

(F) TO SEEK TO IMPROVE MARKET ACCESS AND RELIABILITY OF
SUPPLY FOR PRIMARY PRODUCTS AND THE PROCESSED PRODUCTS
THEREOF.

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ACTION EB-07

INFO OCT-01 AF-08 ISO-00 SSO-00 NSCE-00 INRE-00 SS-15

NSC-05 USIE-00 L-03 FRB-03 OMB-01 ITC-01 SP-02 AGR-05

AID-05 CIAE-00 COME-00 INR-07 IO-13 LAB-04 NSAE-00

OIC-02 SIL-01 STR-04 TRSE-00 CIEP-01 CEA-01 ARA-06

EA-07 EUR-12 NEA-10 PA-01 PRS-01 (ISO) W

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TO SECSTATE WASHDC IMMEDIATE 9952

C O N F I D E N T I A L SECTION 2 OF 3 NAIROBI 5282

(G) TO IMPROVE THE MARKETING, DISTRIBUTION BEGIN GREEK BRACKETS AND TRANSPORT END GREEK BRACKETS SYSTEMS FOR THE DEVELOPING COUNTRIES' COMMODITIES EXPORTS, INCLUDING THE PROVISION OF EFFECTIVE OPPORTUNITIES FOR THE DEVELOPING COUNTRIES TO INCREASE THEIR PARTICIPATION IN THESE ACTIVITIES.

(H) TO ENCOURAGE RESEARCH AND DEVELOPMENT ON THE PROBLEMS OF NATURAL PRODUCTS COMPETING WITH SYNTHETICS.

(I) TO GIVE SPECIAL ATTENTION TO THE PROBLEMS OF THE POOREST DEVELOPING COUNTRIES.

(J) TO TAKE ACCOUNT OF THE SPECIAL SITUATION OF DEVELOPING COUNTRIES WHICH ARE NET IMPORTERS OF COMMODITIES AND RAW MATERIALS, INCLUDING THOSE LACKING IN NATURAL RESOURCES.

II. MEASURES AND TECHNIQUES

WHEN CONCERTED INTERNATIONAL ACTION IS AGREED BY PRODUCING AND CONSUMING COUNTRIES TO BE REQUIRED IN THE COMMODITY FIELD, IN THE FRAMEWORK OF AN OVERALL INTEGRATED PROGRAMME FOR COMMODITIES, INCLUDING ACTION IN THE CONTEXT OF INTERNATIONAL NEGOTIATIONS OF SPECIFIC COMMODITY ARRANGEMENTS, CONSIDERATION SHOULD BE GIVEN INTER ALIA TO THE FOLLOWING RANGE OF TECHNIQUES TO BE EVALUATED, IN THE LIGHT OF THE CHARACTERISTICS AND PROBLEMS OF EACH COMMODITY AND THE

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SPECIAL NEEDS OF DEVELOPING COUNTRIES, FOR USE SINGLY OR IN COMBINATION. IN APPROACHING THE QUESTION OF ACTION ON COMMODITIES, IT WILL BE ESSENTIAL FOR ACCOUNT TO BE TAKEN

OF COMMODITY AGREEMENTS, ARRANGEMENTS OR MEASURES WHICH
ALREADY EXIST OR WHICH ARE ALREADY UNDER CONSIDERATION.

(A) IMPROVEMENT OF PROCEDURES, NOTABLY BY MEANS OF CONSUMER-
PRODUCER FORA FOR PRODUCTS, AS APPROPRIATE:

(I) FOR INFORMATION, AND

(II) FOR CONSULTATION,

ON MARKET CONDITIONS;

(B) COMMODITY AGREEMENTS OR ARRANGEMENTS, TO BE NEGOTIATED
BETWEEN PRODUCERS AND CONSUMERS THAT MIGHT INTER ALIA
INCLUDE:

-PRICING ARRANGEMENTS, INCLUDING PRICE RANGES AND PRO-
CEDURES FOR PERIODIC REVIEW AND, WHERE NECESSARY, REVISION,
TAKING INTO ACCOUNT INTER ALIA COST OF PRODUCTION, LEVELS
OF PRODUCTION AND CONSUMPTION, AND CHANGES IN THE EXCHANGE
RATES OF CURRENCIES, AND IN WORLD ECONOMIC CIRCUMSTANCES.

-STOCKING ARRANGEMENTS, NATIONAL OR INTERNATIONAL,
INCLUDING BUFFER STOCKS;

- METHODS OF ASSURING THAT FINANCIAL REQUIREMENTS OF
SUCH AGREEMENTS OR ARRANGEMENTS ARE ADEQUATELY MET,
BEGIN NORWEGIAN INSERTION (BASED ON THE PRINCIPLE
OF JOINT RESPONSIBILITY BETWEEN PARTICIPATING CONSUMERS
AND PRODUCERS) END NORWEGIAN INSERTION INCLUDING SUCH
WAYS AND MEANS OF FINANCING BUFFER STOCKS AS

-DIRECT CONTRIBUTIONS BY PARTICIPATING COUNTRIES,

-LEVIES ON INTERNATIONAL TRADE,

-COMMERCIAL BORROWING, INCLUDING BORROWING BASED
ON GUARANTEES BY PARTICIPATING COUNTRIES,

-CONTRIBUTIONS BY EXISTING INTERNATIONAL FINANCIAL
AND MONETARY INSTITUTIONS,

-CONTRIBUTIONS BY POSSIBLE NEW INTERNATIONAL FINAN-
CIAL INSTITUTIONS, INCLUDING MECHANISMS FOR THE
COORDINATION OF SOME OR ALL OF THE FINANCIAL
REQUIREMENTS OF BUFFER STOCKS; BEGIN NORWEGIAN
INSERTION (INCLUDING THE ESTABLISHMENT OF A COMMON
FUND) END NORWEGIAN INSERTION,

-EXPORT QUOTAS

-FACILITATION OF LONG-TERM CONTRACTS;

-UNDERTAKINGS ON MARKET ACCESS AND SUPPLY; AND

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-POSSIBLE SUPPLEMENTARY MEASURES;

(C) SYSTEMS OF EXPORT EARNINGS STABILIZATION;

(D) IMPROVEMENT OF MARKET ACCESS BY:

-MULTILATERAL TRADE MEASURES IN THE MTN TO INCLUDE
SPECIAL MEASURES FOR DEVELOPING COUNTRIES, IN
ACCORDANCE WITH THE TOKYO DECLARATION;

IMPROVEMENT OF SCHEMES OF GENERALIZED
PREFERANCES AND THEIR POSSIBLE EXTENSION BEYOND THE
PERIOD ORIGINALLY ENVISAGED;

-TRADE PROMOTION MEASURES;

(E) ENCOURAGEMENT OF COMMODITY PRODUCTION WHEREVER APPROPRIATE, AND OF DIVERSIFICATION, AND OF INDUSTRIAL DEVELOPMENT VIA:

-TECHNICAL COOPERATION (INCLUDING THE TRANSFER OF TECHNOLOGY;

-JOINT VENTURES;

-COOPERATION OF INTERNATIONAL FINANCIAL INSTITUTIONS;

-IMPROVED ACCESS TO CAPITAL MARKETS; AND

-THE ENCOURAGEMENT OF INVESTMENT IN APPROPRIATE WAYS INCLUDING THE DEVELOPMENT OF INTERNATIONAL MECHANISMS, IN PARTICULAR TO FACILITATE RESOURCE DEVELOPMENT IN DEVELOPING COUNTRIES;

(F) APPROPRIATE MEASURES TO IMPROVE THE MARKETING, DISTRIBUTION, AND BEGIN GREEK BRACKETS TRANSPORT AND GREEK BRACKETS SYSTEMS FOR DEVELOPING COUNTRIES' COMMODITY EXPORTS INCLUDING PROVISIONS FOR EFFECTIVE OPPORTUNITIES FOR THE DEVELOPING COUNTRIES TO INCREASE THEIR PARTICIPATION IN THEIR ACTIVITIES.

III. COMMODITIES TO BE COVERED

THE LIST OF PRODUCTS TO BE COVERED IS CONTAINED IN ANNEX A. OTHER PRODUCTS MIGHT BE ADDED TO THIS LIST ON THE RECOMMENDATION OF THE COMMITTEE ON COMMODITIES.

IV. PROCEDURES AND TIMETABLE

FOR THE PRODUCTS LISTED IN ANNEX A THE FOLLOWING ACTION SHOULD BE UNDERTAKEN, WITHIN THE FRAMEWORK OF THIS OVERALL INTEGRATED PROGRAMME, WHICH RESPOND TO THE OVERALL OBJECTIVES AND POSSIBLE MEASURES SET OUT ABOVE, TAKING FULL ACCOUNT OF COMMODITY AGREEMENTS, ARRANGEMENTS OR MEASURES WHICH ALREADY CONFIDENTIAL

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EXIST, OR ARE UNDER CONSIDERATION:

(A) WHERE COMMODITY AGREEMENTS HAVE ALREADY BEEN ESTABLISHED OR WHERE FORMAL NEGOTIATIONS ARE UNDER WAY, THE COMMODITY COUNCILS ESTABLISHED WITHIN THESE AGREEMENTS, OR OTHER APPROPRIATE BODIES, SHOULD BE INVITED TO TAKE APPROPRIATE ACCOUNT OF THE DECISIONS OF THE CONFERENCE.

(B) ARRANGEMENTS SHOULD BE MADE BY THE SECRETARY-GENERAL OF UNCTAD THROUGH THE COMMITTEE ON COMMODITIES TO ENSURE A SERIES OF MEETINGS BETWEEN PRODUCERS AND CONSUMERS ON THE OTHER AGREED COMMODITIES IN THE LIST IN ANNEX A, UTILISING WHERE POSSIBLE EXISTING CONSUMER/PRODUCER FORA, AND WHERE THIS IS NOT POSSIBLE ESTABLISHING AD HOC CONSUMER/PRODUCER FORA. IN MAKING THESE ARRANGEMENTS CAREFUL LIAISON WITH THOSE INTERNATIONAL AND INTERGOVERNMENTAL ORGANISATIONS CONCERNED WITH THE SPECIFIC COMMODITIES WILL BE NECESSARY.

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AID-05 CIAE-00 COME-00 INR-07 IO-13 LAB-04 NSAE-00

OIC-02 SIL-01 STR-04 TRSE-00 CIEP-01 CEA-01 ARA-06

EA-07 EUR-12 NEA-10 PA-01 PRS-01 (ISO) W

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FM AMEMBASSY NAIROBI

TO SECSTATE WASHDC IMMEDIATE 9953

C O N F I D E N T I A L SECTION 3 OF 3 NAIROBI 5282

(C) THE CONSUMER/PRODUCER FORA THAT HAVE BEEN OR ARE TO BE ESTABLISHED UNDER (B) SHOULD BE INVITED:

-TO TAKE STOCK OF PROBLEMS RELATING TO EACH COMMODITY COVERED;

-TO PROPOSE MEASURES AND TECHNIQUES APPROPRIATE TO ANY IDENTIFIED PROBLEMS, WITH SPECIAL ATTENTION TO THE PRACTIBILITY OF BUFFER STOCK ARRANGEMENTS;

-TO IDENTIFY ANY FINANCIAL REQUIREMENTS RESULTING FROM THE MEASURES AND TECHNIQUES PROPOSED AND TO PROPOSE APPROPRIATE WAYS AND MEANS OF MEETING THEM;

-TO RECOMMEND FOLLOW-UP ACTION REQUIRED, INCLUDING THE NEGOTIATION OF AGREEMENTS, ARRANGEMENTS, OR OTHER MEASURES;

-TO PREPARE DRAFT PROPOSALS OF SUCH AGREEMENTS OR ARRANGEMENTS FOR THE CONSIDERATION OF GOVERNMENTS, AND FOR USE IN ANY NEGOTIATIONS RECOMMENDED AS A RESULT OF THE GROUP'S WORK.

(D) THE COMMODITY GROUPS CHARGED WITH THE TASKS SET OUT IN PARAGRAPH IV (C) ABOVE SHOULD HAVE BEGUN THEIR WORK BEFORE THE END OF THIS YEAR, AND SHOULD HAVE AS THEIR GOAL THE COMPLETION WITHIN EIGHTEEN MONTHS THEREAFTER.

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EXISTING COMMODITY COUNCILS OR NEGOTIATING GROUPS
SHOULD BE INVITED TO RENDER THEIR REPORTS AS EARLY
AS POSSIBLE WITHIN THIS PERIOD.

(E) THE COMMITTEE ON COMMODITIES SHOULD BE REQUIRED,
-TO GIVE IMPETUS TO PREPARATORY WORK-
-TO REVIEW PROGRESS IN GENERAL ON THE RANGE OF
WORK SET OUT ABOVE AND IN PARTICULAR ON THE
ACTION MENTIONED UNDER PARAGRAPH 2(C) ABOVE.

END TEXT.

-ON THE BASIS OF PROPOSALS BROUGHT FORWARD TO IT, TO
RECOMMEND THE NECESSARY ARRANGEMENTS TO BE MADE FOR
THE CONVENING OF NEGOTIATING CONFERENCES, WHERE
APPROPRIATE;

-TO SET UP, BEGIN NORWEGIAN INSERTION AT AN EARLY
DATE END NORWEGIAN INSERTION; BEGIN U.S. ALTERNA-
TIVE AT THE END OF PERIOD OF EIGHTEEN MONTHS
REFERRED TO IN PARA (D) ABOVE END U.S. ALTERNATIVE
BEGIN COMPROMISE ALTERNATIVE AT THE APPROPRIATE
MOMENT END COMPROMISE ALTERNATIVE AN AD HOC INTER-
GOVERNMENTAL GROUP TO MAKE RECOMMENDATIONS REGARDING
ANY FURTHER NECESSARY ARRANGEMENTS FOR FINANCING
OF BUFFER STOCKS BEGIN NORWEGIAN INSERTION INCLUDING
A COMMON FUND END NORWEGIAN INSERTION.

-TO EVALUATE THE SITUATION ON COMPENSATORY FINANCING,

IN THE LIGHT OF IMPROVEMENTS MADE;
-CONTINUE ITS EFFORTS TO ENCOURAGE DIVERSIFICATION,
PROCESSING, AND THE LIBERALISATION OF TRADE; AND
-DEAL WITH ANY MAJOR PROBLEM ARISING, WITH REFERENCE
AS NECESSARY TO THE TRADE AND DEVELOPMENT BOARD.

(F) EARLY CONSIDERATION SHOULD BE GIVEN TO THE DEVELOPMENT
OF INTERNATIONAL MECHANISMS TO FACILITATE RESOURCE
DEVELOPMENT, INCLUDING THE PROPOSAL TO ESTABLISH AN
INTERNATIONAL RESOURCE BANK.

BEGIN FRENCH BRACKETS (G) EVERY EFFORT SHOULD BE MADE TO
ASSURE EARLY COMPLETION OF THE PLANNED EXPANSION OF
THE CAPITAL OF THE INTERNATIONAL FINANCE CORPORATION.
THE IFC SHOULD BE INVITED TO PLACE PARTICULAR STRESS
ON SUPPORTING ENTERPRISES IN DEVELOPING COUNTRIES
CONCERNED WITH DEVELOPMENT AND PROCESSING OF RENEWABLE
AND NON-RENEWABLE RESOURCES.

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(H) THE INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT

SHOULD BE ESTABLISHED AT THE EARLIEST POSSIBLE DATE.

END FRENCH BRACKETS.

(I) THE IMPLEMENTATION OF THIS PROGRAMME SHOULD BE REVIEWED
BY THE FIFTH CONFERENCE OF UNCTAD.

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